| Cabinet         |  |  |  |
|-----------------|--|--|--|
| Meeting Date    | 2 March 2016   |  |  |
| Report Title    | Financial Management Report –  |  |  |
|                 | April – December 2015  |  |  |
| Cabinet Member  | Cllr Duncan Dewar-Whalley, Cabinet Member for Finance  |  |  |
| SMT Lead        | Nick Vickers, Head of Finance  |  |  |
| Head of Service | Nick Vickers, Head of Finance  |  |  |
| Lead Officer    | Phil Wilson, Chief Accountant  |  |  |
| Key Decision    | Yes  |  |  |
| Classification  | Open   |  |  |
| Forward Plan    | Reference number: 8  |  |  |
| Recommendations | To note the projected revenue underspend on services of £943,300 for 2015/16.                |  |  |
|                 | 2. To note the projected capital underspend for 2015/16 of £650,000 to end of December 2015. |  |  |

# 1. Purpose of Report and Executive Summary

- 1.1 This report shows the revenue and capital projected outturn for 2015/16 as at the end of December 2015. The report is based on service activity up to the end of December 2015, and is collated from monitoring reports from budget managers.
- 1.2 The headline figures are:
  - total forecast revenue underspend of £943,300; and
  - capital expenditure of £1,252,104 to end of December 2015.

## 2. Background

- 2.1 The Council operates a monthly budget monitoring process at Head of Service level, with reports each month to the Strategic Management Team.
- 2.2 Financial monitoring reports are presented to Cabinet on a quarterly basis, as well as to Scrutiny Committee.

# 3. Proposal

## **Revenue Outturn**

3.1 The second quarter (April – September) variance reported to Cabinet was an underspend of £785,915, a movement of £157,385. Table 1 details this movement (items over £30,000).

Table 1:

|  | £'000 | £'000 |
|--|-------|-------|
| Variance to Cabinet (April to September)   |       | (786) |
| Economy & Communities  |       |       |
| Members Localism Grant   | (30)  |       |
| Net other variations   | (45)  |       |
| Total Movement - Economy & Communities   |       | (75)  |
| Resident Services  |       |       |
| Housing Development & Strategy – Salary underspend and additional income           | (33)  |       |
| Housing Options, Stay Put – Salary overspend and Bed & Breakfast landlord payments | 81    |       |
| Ring fenced grants   | (59)  |       |
| Total Movement – Resident Services   |       | (11)  |
| Planning   |       |       |
| Net other movements  | 45    |       |
| Total Movement – Planning  |       | 45    |
| Commissioning & Customer Contact   |       |       |
| Client & Amenity etc. salaries   | (46)  |       |
| Leisure Contract savings (net) off set by additional maintenance costs             | (42)  |       |
| Net other movements  | 2     |       |
| Cemeteries and Closed Churchyards  | 33    |       |
| Harbour & Quays, Seafront & Coast Protection                                       | 38    |       |
| Total Movement – Comm. & Customer Contact  |       | (15)  |
| Property, Internal Audit, Environmental Health & Communications                    |       | (72)  |
| Net other movements  |       | ( 29) |
| Total Movement   |       | (157) |
| Variance to Cabinet (April to December)  |       | (943) |

The main areas of under/overspend as at the end of December are as follows (items over £30,000 and not attributable to specific grants):

Table 2:

| 1 0.010 = 1                    |                        |       |  |
|--------------------------------|------------------------|-------|--|
| Service/Contract               | Reason for variance    | £'000 |  |
| Underspends:                   |                        |       |  |
| Economy & Communities          | Members Localism Grant | (30)  |  |
| Housing Development & Strategy | Underspend on salaries | (39)  |  |

| Service/Contract   | Reason for variance  | £'000 |
|--|--|-------|
| Commissioning & Customer Contact – Client & Amenity Services | Net underspend on salaries   | (77)  |
| Housing Benefits   | Net underspend due to additional income in Housing Benefit overpayments debts raised, partially offset by an increase in the provision for bad debt. | (100) |
| Council Tax  | Underspend on recovery of council tax court costs  | (80)  |
| Council Tax  | New Burdens Grant  | (30)  |
| Chief Executive/Policy                                       | Underspend mainly on salaries  | (33)  |
| Strategic Directors  | Regeneration Director and Thames Gateway – net underspend on salaries (offset by reduced reimbursement)  | (38)  |
| Leisure & Sports Centres                                     | Net savings on leisure contracts   | (150) |
| Leisure & Sports   | Additional income commuted sums  | (47)  |
| Cleansing  | Net underspend on salaries   | (33)  |
| Waste Contract   | Underspend on street cleansing contract  | (44)  |
| Waste Contract   | Underspend on refuse & recycling contract  | (37)  |
| Waste Contract   | Additional income enabling payments  | (54)  |
| Waste Contract   | Additional income garden waste brown bins  | (82)  |
| Property   | Additional depot rental income   | (47)  |
| Corporate Items  | Additional external interest, pensions adjustment to KCC and additional grant  | (86)  |
| Overspends:  |  |       |
| Homelessness   | Bed & Breakfast budget   | 108   |
| Revenues & Benefits  | Increased debit/credit card commissioning costs  | 34    |
| Revenues & Benefits  | Discretionary Housing Payments   | 30    |
| Development Control  | Projected shortfall on S106 monitoring fee income  | 35    |
| Development Services   | Net salary pressure  | 47    |
| Leisure & Sports   | Additional non-contract grounds maintenance  | 40    |
| Refuse Collection / Street Cleansing                         | Additional wheeled bins  | 60    |

Table 3 shows the projected outturn position by service, with most services showing an underspend. The line-by-line variations are explained in Table 4.

**Table 3: Underspend by Service** 

| Table 3: Underspend by Serv                               |                         |                   |                              |                       |
|---|-------------------------|-------------------|------------------------------|-----------------------|
|   | Service Manager         | Working<br>Budget | Projected Outturn<br>2015/16 | Projected<br>Variance |
|   |                         | £                 | £                            | £                     |
| Chief Executive   | A. Kara                 | 258,450           | 237,970                      | (20,480)              |
| Policy  | D. Clifford             | 204,010           | 187,420                      | (16,590)              |
| Economy & Communities                                     | E. Wiggins              | 2,211,340         | 2,117,310                    | (94,030)              |
| Communications  | S. Toal                 | 228,840           | 193,890                      | (34,950)              |
| Resident Services   | A. Christou             | 1,537,500         | 1,444,920                    | (92,580)              |
| Planning  | J. Freeman              | 882,940           | 937,040                      | 54,100                |
| Commissioning & Customer Contact                          | D. Thomas               | 5,827,950         | 5,424,550                    | (403,400)             |
| Director of Corporate Services & Director of Regeneration | M. Radford / K.<br>Carr | 400,200           | 397,940                      | (2,260)               |
| Information Technology                                    | A. Cole                 | 1,123,410         | 1,123,410                    | 0                     |
| Audit   | R. Clarke               | 155,520           | 141,750                      | (13,770)              |
| Environmental Health                                      | T. Beattie              | 472,820           | 467,090                      | (5,730)               |
| Finance   | N. Vickers              | 1,398,940         | 1,396,650                    | (2,290)               |
| Human Resources   | D. Smart                | 351,180           | 367,180                      | 16,000                |
| Legal   | J. Scarborough          | 370,730           | 370,730                      | 0                     |
| Democratic Services                                       | K. Bescoby              | 921,250           | 922,420                      | 1,170                 |
| Property  | A. Adams                | 559,500           | 452,540                      | (106,960)             |
| Variances to be met from underspo                         | end                     | 0                 | 12,000                       | 12,000                |
| Corporate Provision for Bad Debt                          |                         | (465,930)         | (565,930)                    | (100,000)             |
| Minimum Revenue Provision                                 |                         | 318,040           | 318,040                      | 0                     |
| Corporate Items   |                         | 1,169,310         | 1,035,780                    | (133,530)             |
| SERVICE EXPENDITURE                                       |                         | 17,926,000        | 16,982,700                   | (943,300)             |
| Financed by:  |                         |                   |                              |                       |
| Revenue Support Grant                                     |                         | (2,929,000)       | (2,929,000)                  | 0                     |
| Business Rates  |                         | (5,040,000)       | (6,180,000)                  | (1,140,000)           |
| Collection Fund Surplus                                   |                         | (176,200)         | (176,200)                    | 0                     |
| New Homes Bonus   |                         | (2,824,000)       | (2,824,000)                  | 0                     |
| Council Tax Freeze Grant                                  |                         | (159,000)         | (159,000)                    | 0                     |
| Council Tax Surplus                                       |                         | 0                 | 0                            | 0                     |
| Council Tax Requirement                                   |                         | (6,855,800)       | (6,855,800)                  | 0                     |
| NET EXPENDITURE   |                         | (58,000)          | (2,141,300)                  | (2,083,300)           |
| Put Business Rate Underspend                              | to Volatility Reserv    | е                 | 1,140,000                    | 1,140,000             |
| Contribution to General Fund                              |                         | 58,000            | 58,000                       | 0                     |
| NET EXPENDITURE   |                         | 0                 | (943,300)                    | (943,300)             |

**Table 4: Main Variations by Service** 

| Projected Net (Under)/Overspend / Income Shortfall as at end of December 2015 |             |  |  |  |  |
|---|-------------|--|--|--|--|
| Service - Cabinet Member (I   | Head of S   | ervice)  |  |  |  |
| £'000 Explanation   |             |  |  |  |  |
| CHIEF EXECUTIVE - Clir A. Bowles (Abdool Kara)                                |             |  |  |  |  |
| Chief Executive & Corporate Costs   | (20)        | Staff costs savings £16k, net other savings £4k.   |  |  |  |
| Policy  | (17)        | Staff vacancy saving.  |  |  |  |
| TOTAL   | (37)        |  |  |  |  |
| ECONOMY AND COMMUNIT  | IES – CIIrs | s M. Cosgrove, M. Whiting & K. Pugh (Emma Wiggins)   |  |  |  |
| Environmental Services  | 7           | Staff costs pressure.  |  |  |  |
| Other Environmental   | 4           | Environmental Initiatives loss of income re graffiti cleaning £1k, Pest Control additional income £1k, Dog Warden Service staff costs pressure £4k.  |  |  |  |
| CCTV  | 10          | Additional monitoring service costs.   |  |  |  |
| Community Safety  | (12)        | Staff costs savings £2k and fees & charges savings £10k.   |  |  |  |
| Local Engagement Forum  | (30)        | Underspend of Members' Localism Grants.  |  |  |  |
| Economic Development  | (12)        | Net staff costs savings £9k and rates savings £3k.   |  |  |  |
| Sittingbourne Town Centre Development   | (10)        | Sittingbourne Masterplan consultancy specialist advice underspend.   |  |  |  |
| Learning & Skills   | (5)         | Net salary costs savings (apprentices).  |  |  |  |
| Regeneration  | (12)        | High Street Innovation Fund grant unspent.   |  |  |  |
| Remembrance and<br>Commemoration – WW1<br>events                              | (6)         | Underspends on WW1 commemorative activities – Peace Project £3K and Youth/Education Project £3k.   |  |  |  |
| Markets   | (12)        | Net reduced rates.   |  |  |  |
| Sports Development  | (13)        | Net staff costs savings £8k and 'SD-KCC Satellite Club' grant unspent £5k.   |  |  |  |
| Other Economic Development and Community Service                              | (3)         | Community halls and centres additional fees received £4k and additional utility costs incurred £2k, Culture & Liveability staff costs pressure £3k and Youth Diversion Project underspend £4k. |  |  |  |
| TOTAL   | (94)        | (Total net staff costs savings £10k)   |  |  |  |
| COMMUNICATIONS - (Sara Toal)  |             |  |  |  |  |
| Corporate Costs   | (4)         | Additional advertising income.   |  |  |  |
| Category Management   | (10)        | Saving on advertising & promotion.   |  |  |  |
| Communications  | (21)        | Net staff costs savings.   |  |  |  |
| TOTAL   | (35)        |  |  |  |  |
| RESIDENT SERVICES - (An   | nber Chris  | stou)  |  |  |  |
| Housing Development and Strategy  | (50)        | £39k underspend on salaries due to vacant posts; £9k additional income and £2k due to miscellaneous savings.   |  |  |  |
| Private Sector Housing  | (12)        | £9k mileage underspend; £2k additional licencing fees and miscellaneous other underspends £1k.   |  |  |  |
|   |             |  |  |  |  |

| Projected Net (Under)/Overspend / Income Shortfall as at end of December 2015 |           |  |  |  |
|---|-----------|--|--|--|
| Service – Cabinet Member (Head of Service)                                    |           |  |  |  |
|   | £'000     | Explanation  |  |  |
| Stay Put Scheme   | (18)      | £10k underspend on the stay put salary budget; £6k additional grants received; £2k miscellaneous pressures offset by a projected £10k pressure on the DFG fee income budget. We have also received health grants that have not been fully spent totalling £14k. The underspend is due to the lack of referrals from Health.  |  |  |
| Housing Options   | 74        | £108k projected overspend on the Bed & Breakfast budget, £20k expected underspend on the homeless hostel costs, additional grants £22k; £4k pressure on rental income and £4k miscellaneous pressures.   |  |  |
| Revenues & Benefits & Council Tax   | (86)      | £334k pressure on the housing benefits admin subsidy budget which has been offset by an underspend on salary costs of £100k and the balance of £234k is being funded from reserves. £34k overspend as a result of increased card commissioning costs and bank charges, £80k underspend for the recovery of council tax court costs, £10k additional recovery of business rates collection fund costs, £30k projected overspend on Discretionary Housing payments; £5k miscellaneous overspend; £20k has been spent on an Empty Property review which is offset by additional council tax income and grants totalling £85k. |  |  |
| TOTAL   | (92)      |  |  |  |
| PLANNING - Cllr G. Lewin (  | James Fre | eeman)   |  |  |
| Building Control  | (6)       | £4k underspend on the building control contract and £2k underspend on dangerous structures.  |  |  |
| Development Control   | 13        | Additional planning fees currently projected to be £28k, this is offset by a projected shortfall on S106 monitoring fee income of £35k and a £20k pressure on preapplication planning fees. £8k underspend expected on the advertisement budget; £9k underspend on enforcement salaries and £3k miscellaneous overspends.  |  |  |
| Development Services  | 52        | £47k net salary pressure, and £5k additional cost of recruiting.   |  |  |
| Local Land Charges  | (14)      | £16k additional Land Charges income forecast offset by fees of £2k.  |  |  |
| Local Planning & Conservation   | 0         | No variance reported.  |  |  |
| Planning Mid Kent Planning<br>Service (MKPS)                                  | 9         | Forecast overspend for the Mid Kent Planning Support service in 15/16 offset by the 14/15 recharge being less than anticipated. This variance includes Land Charges.   |  |  |
| TOTAL   | 54        |  |  |  |

| Projected Net (Under)/Overspend / Income Shortfall as at end of December 2015  |         |  |  |  |
|--|---------|--|--|--|
| Service – Cabinet Member (Head of Service)   |         |  |  |  |
|  | £'000   | Explanation  |  |  |
| COMMISSIONING & CUSTON   | IER CON | ,  |  |  |
| Commissioning & Customer<br>Contact (C&CC), Client &<br>Amenity Services (C&A) and<br>Customer Service Centre<br>(CSC) | (103)   | Net staff costs savings £77k (including vacant post savings £71k), additional rent and rates re Alexander Centre £5k, Gateway fees & services and contract savings £25k, car user lump sum and mileage costs savings £5k, mobile phone costs savings £2k and minor CSC net additional costs £1k.   |  |  |
| Parking Management   | -       | Nil variance reported.   |  |  |
| Cemeteries and Closed<br>Churchyards   | 33      | Additional off-contract grounds maintenance costs re footpath repairs and tree work £28k, additional rates costs £1k, reduced non-burial income £11k and additional burial income £7k.   |  |  |
| Harbour & Quays, Seafront and Coast Protection   | 38      | Reduced mooring fees income £3k, savings on seafront staff £1k, reduced beach hut rental income £14k, additional non-contract grounds maintenance costs £10k, miscellaneous seafront additional costs £6k and agreed overspend on coast protection re Eastchurch Gap grant £6k.  |  |  |
| Leisure & Sports   | (97)    | Net leisure contracts savings £150k (including operating fee and utility costs savings, increased recharge re Central House and reduced indexation increases), additional non-contract grounds maintenance (multiple areas) £40k, sports facilities additional consultancy costs £3k and reduced fees income £2k, Milton Country Park additional equipment hire/purchase costs £3k, Bartons Point additional cesspool emptying costs £5k, Open Spaces additional forestry work costs £6k, net savings for play areas equipment maintenance/purchase £9k, and other net miscellaneous additional costs £3k. |  |  |
| Cleansing  | (31)    | Net staff costs savings.   |  |  |
| Refuse Collection / Street<br>Cleansing  | (58)    | Net additional income special/bulky collections £28k, overspend for additional wheeled bins (not covered by waste contract) £60k, net increased bin sales £19k, reduced clinical waste recharge £11k, net waste contract saving (including Street Cleansing) £82k largely due to negative indexation.  Note: £100k budget has been vired to fund major communication programme to improve recycling rates (assumed total spend in year) and £10k vired to fund Netcall (improved automated answering service in respect of payments for garden waste bin subscriptions).                                   |  |  |
| Public Conveniences  | (11)    | Savings from retendered hygiene contract £11k and closed PC's £2k offset by staff costs overspend £2k.   |  |  |
| Recycling & Waste<br>Minimisation  | (137)   | Additional income from garden waste brown bins £82k and 'Enabling Payments' £54k and scrap metal costs savings £1k. (Under the new Waste contract, 'Enabling Payments' have compensated SBC for the income previously received from KCC re Recycling Credits.)   |  |  |

| Projected Net (Under)/Overspend / Income Shortfall as at end of December 2015 |              |   |  |  |
|---|--------------|---|--|--|
| Service - Cabinet Member (H   | Head of S    | ervice)   |  |  |
|   | £'000        | Explanation   |  |  |
| Highways  | (16)         | Footway lighting utility costs and contractor costs savings £3k, Highways additional income £4k and General Improvement Areas contractor costs savings £9k. |  |  |
| Grounds Maintenance<br>Contract   | (21)         | Savings on reduced area/no. of sports pitches £4k, open spaces £5k and cemeteries £12k.   |  |  |
| TOTAL   | (403)        |   |  |  |
| DIRECTOR OF CORPORATE   | SERVICE      | S – (Mark Radford)  |  |  |
| Corporate Costs   | -            | Nil variance reported.  |  |  |
| Licensing   | (7)          | Additional licensing income.  |  |  |
| TOTAL   | (7)          |   |  |  |
| EMERGENCY PLANNING -  | (Della Fac   | ckrell)   |  |  |
| Emergency Planning  | -            | Nil variance reported.  |  |  |
| TOTAL   | -            |   |  |  |
| DIRECTOR OF REGENERATI  | ON – (K      | athryn Carr)  |  |  |
| Strategic Directors   | 5            | Additional recruitment costs.   |  |  |
| TOTAL   | 5            |   |  |  |
| IT SERVICES - CIIr D. Dewar   | -Whalley     | (Andy Cole)   |  |  |
| IT MKIP   | -            | Nil variance reported.  |  |  |
| GIS   | -            | Nil variance reported.  |  |  |
| TOTAL   | -            |   |  |  |
| ENVIRONMENTAL HEALTH -  | - Cllr. D. S | Simmons (Tracey Beattie)  |  |  |
| Environmental Services<br>MKIP  | (6)          | £10k variance additional costs from shared service partners, additional MKIP mileage, offset by additional fees and charges and grant income.               |  |  |
| TOTAL   | (6)          |   |  |  |
| INTERNAL AUDIT – CIIr D. De   | ewar-Wha     | illey (Rich Clarke)   |  |  |
| Audit Services  | (14)         | 14/15 underspend of £9k and projected underspend for the shared service in 15/16 of £5k.  |  |  |
| TOTAL   | (14)         |   |  |  |
| FINANCE - Clir D. Dewar-Wh  | alley (Nic   | ck Vickers)   |  |  |
| Financial Services  | (2)          | Net minor variation.  |  |  |
| TOTAL   | (2)          |   |  |  |
| HUMAN RESOURCES - (Dena Smart)  |              |   |  |  |
| MKIP Charges for HR<br>Services   | 16           | £15k savings on MKIP charges for HR not achieved due to Tunbridge Wells BC not joining the HR shared service. £1k additional costs.                         |  |  |
| TOTAL   | 16           |   |  |  |
| LEGAL - (John Scarboroug  | h)           |   |  |  |
| External Legal Fees   | -            | No variance reported.   |  |  |

|  | •         | ome Shortfall as at end of December 2015   |  |  |
|--|-----------|--|--|--|
| Service – Cabinet Member (Head of Service) |           |  |  |  |
|  | £'000     | Explanation  |  |  |
| Legal MKLS                                 | -         | As a result of increased demand for legal services a performance fund bid was submitted. This has been now approved.   |  |  |
| TOTAL                                      | -         |  |  |  |
| DEMOCRATIC SERVICES -                      | (Katherin | ne Bescoby)  |  |  |
| Democratic Process                         | 23        | Increased National Insurance on members travel following changes in HMRC taxation legislation.   |  |  |
| Other Democratic costs                     | (22)      | Underspend on salaries £7k, net underspend on election costs £15k.   |  |  |
| TOTAL                                      | 1         |  |  |  |
| PROPERTY - (Anne Adams                     | )         |  |  |  |
| Property Services                          | (34)      | Underspend on salaries £23k due to vacant posts; £6k underspend on paper and £5k miscellaneous underspends.  |  |  |
| Property Management                        | (55)      | Additional depot rental income £47k; rental income received for back rent £10k; £2k additional licence fee income and a £4k overspend on rates due to empty properties.  |  |  |
| Admin Buildings                            | (17)      | £5k saving due to reduced energy costs; £5k underspend on equipment maintenance; £4k underspend on Sheerness District Office; £5k overspend on rates; £6k additional income for the recharge of Swale House office space and £2k underspend for the Guildhall. |  |  |
| Health & Safety                            | (2)       | Underspend on books and e-resources.   |  |  |
| Electric Pool Car                          | 1         | The electric pool car is likely to cost £1k in 2015/16.  |  |  |
| TOTAL                                      | (107)     |  |  |  |
| OTHER VARIATIONS (TO BE                    | MET FRO   | OM TOTAL UNDERSPEND)   |  |  |
| Remembrance & Commemoration                | 12        | Commemorations in respect of the 30,000th Last Post.   |  |  |
| NON-SERVICE BUDGETS                        |           |  |  |  |
| Corporate Provision for Bad<br>Debts       | (100)     | Net underspend due to additional income in Housing<br>Benefit overpayments debts raised, partially offset by an<br>increase in the provision for bad debt.   |  |  |
| Other Variations:                          |           |  |  |  |
| Play Areas Commuted Sums                   | (47)      | To be transferred to reserves.   |  |  |
| Corporate Items                            | (87)      | Accounting adjustments - Grant received £27k,<br>Insurance contract £10k overspend and additional<br>external interest offset by pensions adjustment.  |  |  |
|  | (943)     | NET EXPENDITURE (Projected Variance)   |  |  |

#### **Sensitivity Analysis**

- 3.4 The Council has a small number of large and volatile budgets which will be the main cause of any significant variation in the Council's final outturn. The main volatile budgets are detailed below.
- 3.5 Planning Fees we have currently received a slight increase above the forecast but the budget is subject to income from a small number of major applications, the S106 contributions and pre-application fees received are below budget.
- 3.6 Planning Agency Costs these costs relate to the commissioning of consultants and agency staff with the aim of reducing the back-log of planning applications and to handle the recent increase in significant 'major' planning applications.
- 3.7 Bed & Breakfast There is potentially an increased risk to this volatile budget due to the known increases in homelessness and the reduction in availability of private rented housing.
- 3.8 Council Tax recovery of costs it is difficult to project this income as it is difficult to predict the amount of recovery action that will be taken and the likelihood of debtors paying their costs within a period of time.
- 3.9 Housing Benefits This is an extremely volatile budget and could vary by +/(-) £100,000 at year-end on a gross budget of £57m.

#### **Business Rates**

3.10 The headline figures for total Business Rates income are:

2014/15 NNDR3 (outturn) £44,122,000 2015/16 Budget £44,960,000 2015/16 NNDR1 (Forecast) £46,494,000

This shows a strong growth in projected business rates with higher income than budget due to additional rateable values coming from, for example Neats Court.

- 3.11 The Council retains about 10% of total business rates and 40% of any growth over the 1 April 2013 base position. The Council has agreed to budget a year in arrears for business rates growth and any surplus goes into the Business Rates Volatility Reserve. The reserve currently stands at £1.2m and any surplus business rates for 2015/16 will be put to this reserve in order to be able to address any future volatility of income.
- 3.12 The Council set aside £5.6m for business rate appeals. This includes a provision for £0.9m as a result of a national tribunal ruling on business rates for purpose-built GP surgeries appeals which has resulted in substantial reductions in rateable value. This is a demonstration of how business rate income can vary greatly as a result of a decision on interpreting business rate legislation.

3.13 The table below shows the spread of the Council's business rate income for 2014/15. As can be seen, 14 properties make up 27% of the business rate taxbase. Therefore any changes to business rate appeals relating to a relatively small number of properties could have a significant effect on the total business rates collected.

Table 7: Business Rateable Value for 2014/15

| Rateable Value Range    | Rateable<br>Values | No. of<br>Properties |
|-------------------------|--------------------|----------------------|
| >£2,000,000             | £2,752,220.00      | 1                    |
| >£1,000,000 <£2,000,000 | £1,233,920.00      | 1                    |
| > £500,000 < £1,000,000 | £8,256,660.00      | 12                   |
| > £250,000 < £500,000   | £2,940,200.00      | 8                    |
| > £100,000 < £250,000   | £5,903,054.00      | 39                   |
| > £50,000 < £100,000    | £5,085,485.60      | 73                   |
| > £25,000 < £50,000     | £5,805,473.10      | 164                  |
| > £10,000 < £25,000     | £6,738,214.97      | 428                  |
| <£10,000                | £6,457,848.40      | 3,468                |
| Grand Total             | £45,173,076.07     | 4,194                |

- 3.14 At time of writing the report there were 637 appeals outstanding with 353 not due to be decided upon until 2017/18. Given the sums involved this can make forecasting appeals a difficult issue and therefore use will have to be made of the business rate volatility reserve to continue to deal with any resulting variances.
- 3.15 A consultation on the changes to the new business rate retention system will be issued in the summer 2016, but it is intended that there will be engagement with authorities in the months running up to the consultation. There will also be a revaluation of business rates as at 1 April 2017.
- 3.16 DCLG have confirmed agreement to a business rate pool for 2016/17 consisting of KCC and ten district/ borough councils Sevenoaks remains outside, Dartford comes in and Dover leaves.

#### Improvement and Regeneration Funds

3.17 Table 8 below details the balance as at the end of December 2015 on the Improvement and Regeneration Funds:

**Table 8: Improvement and Regeneration Funds** 

|                 | Balance unallocated as at 1 April 2015 | Transfers from reserve in year | Balance unallocated as at 31 December 2015 |
|-----------------|--|--------------------------------|--|
| Funds:          | £                                      | £                              | £  |
| Performance     | 519,208                                | 184,743                        | 334,465                                    |
| Regeneration    | 347,647                                | 81,806                         | 265,841                                    |
| Communities     | 89,027                                 | 55,623                         | 33,404                                     |
| Transformation  | 293,338                                | 5,960                          | 287,378                                    |
| Local Loan Fund | 193,805                                | 0                              | 193,805                                    |
| TOTAL           | 1,443,025                              | 328,132                        | 1,114,893                                  |

- 3.18 The Regeneration Fund was topped up by £250,000 from the 2015/16 budget.
- 3.19 The Communities and Transformation Funds were topped up by £66,400 and £100,000 respectively from the 2014/15 underspend.
- 3.20 Further details of the approved allocations to the end of December 2015 are available in Appendix I.

#### **Usable Reserves**

- 3.21 At 31 March 2015 the Council's usable reserves totalled £15.017m.
- 3.22 For 2015/16 to date the reserves have funded expenditure of £899,111 on revenue and £119,678 on capital. This use of reserves is mainly due to spend on approved projects from the improvement and regeneration funds or from the approved rollovers from the 2014/15 underspend.

#### **Capital Expenditure**

- 3.23 This report details the latest position on the 2015/16 capital programme and highlights any variations between the revised 2015/16 capital budget and expenditure to the end of December 2015.
- 3.24 Actual expenditure to end of December 2015 is £1,252,104. This represents 43% of the revised budget. An underspend of £650,000 is forecast on the capital budget for projects which will now take place in 2016/17. Further details are set out in Appendix II.
- 3.25 At Cabinet on 15 July Members approved a number of capital rollover requests totalling £319,550 to be spent in 2015/16 to be released from the underspend of 2014/15.

#### **Funding of the 2015/16 Capital Programme**

3.26 The 2015/16 capital programme expenditure to end of December 2015 is to be funded as set out in Table 9.

**Table 9: Capital Programme Funding** 

|   | 2015/16<br>Revised<br>Budget | 2015/16 Actual<br>to end of<br>December 2015 |
|---|------------------------------|--|
|   | £                            | £  |
| Use of partnership funding (including S106 Grants) to fund capital expenditure        | 1,802,070                    | 1,044,112                                    |
| Use of earmarked reserves to fund capital expenditure                                 | 365,680                      | 119,678                                      |
| Use of repayment of long term debtors / third party loans to fund capital expenditure | 0                            | 32,712                                       |
| Use of capital receipts to fund capital expenditure                                   | 713,680                      | 55,602                                       |
| Total Funded  | 2,881,430                    | 1,252,104                                    |

3.27 The latest monitoring position is shown in Table 10.

Table 10: Capital programme – main projected variances

| Variance               | Specific Issues  |
|------------------------|--|
| Managed<br>Underspends | <u>Disabled Facilities Grants £100k</u> - these grants will all be committed by the end of 2015/16 but payments are unlikely to be made until early 2016/17.   |
| Pending<br>Projects    | Sittingbourne Skate Park £200k - The criteria for proceeding have yet to be met.   |
|                        | Faversham Creek £200k - At this stage some of the conditions for this funding have yet to be met including the approval of the Faversham Neighbourhood Plan.   |
|                        | Refurbishment of Faversham Pools £150k – The condition that the Swimming Pools Management Committee becomes an incorporated body is outstanding at this stage. |

## **Payment of Creditors**

Table 11: Invoice payment

|                          | Target<br>2015/16 | Cumulative year to date | December<br>2015 |
|--------------------------|-------------------|-------------------------|------------------|
| Invoices paid in 30 days | 97.00%            | 98.98%                  | 98.48%           |

#### **Debtors**

Table 12: Recovery of debt raised in 2015/16

|                       | Cumulative year to date |
|-----------------------|-------------------------|
| In year recovery rate | 93%                     |

- 3.28 Tables 13, 14 and 15 analyse the debt outstanding.
- 3.29 The debt over six years old relates to charges on property, i.e. where the debt cannot be collected until the property concerned is sold.
- 3.30 It should be noted that the number of debts raised is increasing as we are now required to formally raise debts for all of our grants receivable from Kent County Council, NHS, etc.

Table 13: Debt outstanding by due date (not including Rent Deposit Scheme)

|             | December September 2015 2015 |       | December<br>2014 |
|-------------|------------------------------|-------|------------------|
|             | £'000                        | £'000 | £'000            |
| Not Due     | 114                          | 288   | 220              |
| 1-2 Months  | 165                          | 95    | 242              |
| 2-6 Months  | 38                           | 65    | 52               |
| 6-12 Months | 32                           | 20    | 21               |
| 1-2 Years   | 9                            | 10    | 5                |
| 2-3 Years   | 4                            | 4     | 10               |
| 3-4 Years   | 8                            | 9     | 19               |
| 4-5 Years   | 18                           | 25    | 18               |
| 5-6 Years   | 17                           | 10    | 6                |
| 6 Years +   | 16                           | 15    | 13               |
| Total       | 421                          | 541   | 606              |
| Total Due   | 307                          | 253   | 386              |
| % Total Due | 73%                          | 47%   | 64%              |

Table 14: Debt outstanding by due date (including Rent Deposit Scheme)

|             | December<br>2015 | 2015 2015 |       |
|-------------|------------------|-----------|-------|
|             | £'000            | £'000     | £'000 |
| Not Due     | 116              | 288       | 220   |
| 1-2 Months  | 165              | 99        | 242   |
| 2-6 Months  | 49               | 73        | 51    |
| 6-12 Months | 43               | 32        | 2     |
| 1-2 Years   | 29               | 34        | 38    |
| 2-3 Years   | 27               | 24        | 14    |
| 3-4 Years   | 13               | 15        | 27    |
| 4-5 Years   | 31               | 45        | 262   |
| 5-6 Years   | 169              | 154       | 6     |
| 6 Years +   | 16               | 15        | 13    |
| Total       | 658              | 779       | 875   |
| Total Due   | 542              | 491       | 655   |
| % Total Due | 82%              | 63%       | 75%   |

Table 15: Total of invoices unpaid (including Rent Deposit Scheme) by Head of Service

|                                  | December<br>2015 | September<br>2015 | December<br>2014 |
|----------------------------------|------------------|-------------------|------------------|
|                                  | £'000            | £'000             | £'000            |
| Rent Deposit Scheme              | 237              | 238               | 269              |
| Commissioning & Customer Contact | 43               | 137               | 98               |
| Property                         | 168              | 168               | 210              |
| Residents Services               | 59               | 59                | 135              |
| Legal (MKLS)                     | 0                | 1                 | 0                |
| Economy & Communities            | 12               | 13                | 112              |
| Planning                         | 1                | 10                | 17               |
| Regeneration                     | 0                | 0                 | 0                |
| Communications                   | 2                | 2                 | 0                |

|                      | December 2015 | 2015 2015 20 |       | 2015 2015 |  |
|----------------------|---------------|--------------|-------|-----------|--|
|                      | £'000         | £'000        | £'000 |           |  |
| Environmental Health | 1             | 2            | 2     |           |  |
| Finance              | 0             | 119          | 0     |           |  |
| Policy               | 2             | 2            | 3     |           |  |
| Other                | 133           | 28           | 29    |           |  |
| Total                | 658           | 779          | 875   |           |  |

## **4 Alternative Options**

4.1 None identified – this report is largely for information.

## 5 Consultation Undertaken or Proposed

5.1 Heads of Service and Strategic Management Team have been consulted in preparing this report.

## 6 Implications

| Issue                                 | Implications  |
|---------------------------------------|---|
| Corporate Plan                        | Good financial management is key to achieving our Corporate Plan priority of being "A council to be proud of" |
| Financial, Resource and Property      | As detailed in the report   |
| Legal and Statutory                   | None identified at this stage   |
| Crime and Disorder                    | None identified at this stage   |
| Sustainability                        | None identified at this stage   |
| Health & Wellbeing                    | None identified at this stage   |
| Risk Management and Health and Safety | None identified at this stage   |
| Equality and Diversity                | None identified at this stage   |

# 7 Appendices

- 7.1 The following documents are published with this report and form part of the report:
  - Appendix I Improvement and Regeneration Fund allocations as at end of December 2015;
  - Appendix II Capital Programme Projected outturn as at end of December 2015.

# 8 Background Papers

8.1 The Budget 2015/16 and Medium Term Financial Strategy 2015/16 to 2017/18

# IMPROVEMENT AND REGENERATION FUND ALLOCATIONS TO THE END OF DECEMBER 2015

|  | Amount<br>£ |
|--|-------------|
| Performance Fund   |             |
| Fixed Penalty Notices pilot tackling anti-social behaviour | 25,000      |
| Cabinet Member ICT Equipment                               | 9,000       |
| Customer Service Excellence 2015/16                        | 5,000       |
| Investors in People Assessment January 2016                | 10,000      |
| Leisure Development Officer                                | 35,000      |
| Kent Channel Shift Project 15/16                           | 5,000       |
| Local Area Perception survey                               | 12,000      |
| Additional resources in licensing 15/16                    | 60,000      |
| Additional resources for Mid Kent Legal Services           | 20,743      |
| Review of Parking Fees & Charges                           | 3,000       |
| Total Approved as at December 2015                         | 184,743     |
| Regeneration Fund  |             |
| Members Regeneration Grants                                | 47,000      |
| The Meads Community Centre                                 | 11,000      |
| Further development of 'Swale Means Business' website      | 8,100       |
| Small Business Saturday 2015                               | 3,500       |
| Taking North Kent to the next level                        | 5,000       |
| Swale Means Business Conference                            | 7,206       |
| Total Approved as at December 2015                         | 81,806      |
| Communities Fund   |             |
| Swale Trustee Network Event 2015/16                        | 4,400       |
| Volunteers' Week Billboards 2015/16                        | 1,168       |
| Meads Community Centre Grant                               | 22,500      |
| Grantfinder Software – 3 year Licence                      | 12,555      |
| Culture Grants 2015/16                                     | 10,000      |
| Sport in the Park - Hall Hire                              | 250         |
| Volunteer Swale Awards 2015/16                             | 3,250       |
| The Salt Giveaway 2015/16                                  | 1,500       |
| Total Approved as at December 2015                         | 55,623      |

## **CAPITAL PROGRAMME**

|                                       | Funding<br>SBC / P | 2015/16<br>Original<br>Budget<br>£ | Approved<br>Rollovers<br>£ | Other<br>Adjustments<br>£ | 2015/16<br>Working<br>Budget<br>£ | 2015/16<br>Actual to End<br>of December<br>2015 | 2015/16<br>Projected<br>Variance<br>£ |
|---------------------------------------|--------------------|------------------------------------|----------------------------|---------------------------|-----------------------------------|---|---------------------------------------|
| OUMANARY                              |                    |                                    |                            |                           |                                   |   |                                       |
| SUMMARY                               |                    |                                    |                            |                           |                                   |   |                                       |
| PARTNERSHIP FUNDING SCHEMES           |                    |                                    |                            |                           |                                   |   |                                       |
| Economy & Communities                 | Р                  | 0                                  | 0                          | 522,200                   | 522,200                           | 489,003   | 0                                     |
| Commissioning & Customer Contact      | Р                  | 18,000                             | 129,810                    |                           | 147,810                           |   | 0                                     |
| Housing                               | Р                  | 1,040,000                          | 92,060                     | 0                         | 1,132,060                         | 546,184   | -100,000                              |
| Property                              | Р                  | 0                                  | 0                          | 0                         | 0                                 | 0   | 0                                     |
| TOTAL PARTNERSHIP FUNDING SCHEMES     | Р                  | 1,058,000                          | 221,870                    | 522,200                   | 1,802,070                         | 1,035,632                                       | -100,000                              |
| SWALE BOROUGH COUNCIL FUNDING SCHEMES |                    |                                    |                            |                           |                                   |   |                                       |
| Commissing & Customer Contact         | SBC                | 30,000                             | 74,920                     | 36,000                    | 140,920                           | 34,357  | 0                                     |
| Economy & Communities                 | SBC                | 15,000                             | 0                          | ·                         | 596,000                           |   | -550,000                              |
| Housing                               | SBC                | 0                                  |                            | 200,000                   | 200,000                           | 41,193  | 0                                     |
| Finance                               | SBC                | 0                                  | 22,760                     |                           | 22,760                            | 21,244  | 0                                     |
| Development Control                   | SBC                | 0                                  | 0                          | 119,680                   | 119,680                           | 119,678   | 0                                     |
| TOTAL SBC FUNDING SCHEMES             | SBC                | 45,000                             | 97,680                     | 936,680                   | 1,079,360                         | 216,472   | -550,000                              |
| TOTAL CAPITAL PROGRAMME               |                    | 1,103,000                          | 319,550                    | 1,458,880                 | 2,881,430                         | 1,252,104                                       | -650,000                              |

## **CAPITAL PROGRAMME**

|   | Funding<br>SBC / P | 2015/16<br>Original<br>Budget<br>£ | Approved<br>Rollovers<br>£ | Other<br>Adjustments<br>£ | 2015/16<br>Working<br>Budget<br>£ | 2015/16<br>Actual to End<br>of December<br>2015 | 2015/16<br>Projected<br>Variance<br>£ |
|---|--------------------|------------------------------------|----------------------------|---------------------------|-----------------------------------|---|---------------------------------------|
|   |                    | ~                                  |                            | 2                         |                                   | 2   | ~                                     |
| DEVELOPMENT CONTROL - J. FREEMAN                              |                    |                                    |                            |                           |                                   |   |                                       |
|   |                    |                                    |                            |                           |                                   |   |                                       |
| Wylie Court Slabbing over gas main - General Reserve          | SBC                | 0                                  | 0                          | 119,680                   | 119,680                           | 119,678   | 0                                     |
|   |                    |                                    |                            | ·                         |                                   | ·   |                                       |
| TOTAL DEVELOPMENT CONTROL                                     | 0                  | 0                                  | 0                          | 119,680                   | 119,680                           | 119,678   | 0                                     |
|   |                    |                                    |                            |                           |                                   |   |                                       |
| ECONOMY & COMMUNITIES - E.WIGGINS                             |                    |                                    |                            |                           |                                   |   |                                       |
| The Mill Project, Sittingbourne Skate Park - Capital Receipts | SBC                | 0                                  | 0                          | 200,000                   | 200,000                           | 0   | -200,000                              |
| Faversham Creek Basin Regeneration Project - Capital Receipts | SBC                | 0                                  | 0                          | 200,000                   | 200,000                           | 0   | -200,000                              |
| CCTV - Repairs & Renewals Reserve                             | SBC                | 15,000                             | 0                          | 0                         | 15,000                            | 0   | 0                                     |
| Faversham Pools refurbishment                                 | SBC                | 0                                  | 0                          | 150,000                   | 150,000                           |   | -150,000                              |
| Kemsley Community Facilities - S106                           | Р                  | 0                                  | 0                          | 4,870                     | 4,870                             |   | 0                                     |
| Easthall Farm Community Centre - S106                         | Р                  | 0                                  | 0                          | 50,000                    | 50,000                            |   | 0                                     |
| The Meads Community Centre- S106                              | Р                  | 0                                  | 0                          | 417,330                   | 417,330                           |   | 0                                     |
| The Meads Community Centre- KCC Grant                         | Р                  | 0                                  | 0                          | 50,000                    | 50,000                            |   | 0                                     |
| The Meads Community Centre- Regeneration Fund                 | SBC                | 0                                  | 0                          | 31,000                    | 31,000                            | 0   | 0                                     |
| TOTAL ECONOMY & COMMUNITIES                                   |                    | 15,000                             | 0                          | 1,103,200                 | 1,118,200                         | 489,003   | -550,000                              |
| FINANCE - N. VICKERS  |                    |                                    |                            |                           |                                   |   |                                       |
| Cook Possisting Contage Possist Contage Contage               | 000                |                                    | 00.700                     |                           | 00.700                            | 04.044  |                                       |
| Cash Receipting System - Replacement - Capital Receipts       | SBC                | 0                                  | 22,760                     |                           | 22,760                            |   | 0                                     |
| TOTAL FINANCE AND PERFORMANCE PORTFOLIO                       |                    | 0                                  | 22,760                     | 0                         | 22,760                            | 21,244  | 0                                     |

## **CAPITAL PROGRAMME**

|  | Funding<br>SBC / P | 2015/16<br>Original<br>Budget | Approved Rollovers | Other<br>Adjustments | 2015/16<br>Working<br>Budget | 2015/16<br>Actual to<br>End of<br>December<br>2015 | 2015/16<br>Projected<br>Variance |
|--|--------------------|-------------------------------|--------------------|----------------------|------------------------------|--|----------------------------------|
|  |                    | £                             | £                  | £                    | £                            | £  | £                                |
| COMMISSIONING & CUSTOMER CONTACT - D.THOMA                             | \<br>^e            |                               |                    |                      |                              |  |                                  |
| COMMISSIONING & COSTOMER CONTACT - D.THOMA                             | <del>40</del>      |                               |                    |                      |                              |  |                                  |
| Cemeteries - future burial provision in the borough - Capital Receipts | SBC                | 0                             | 22,040             | 0                    | 22,040                       | 0  | 0                                |
| Milton Creek Footpath & Viewing platform - Capital Receipts            | SBC                | 0                             | 5,190              | 11,000               | 16,190                       | 0  | 0                                |
| Tree Works in Cemeteries - Capital Receipts                            | SBC                | 30,000                        | 7,690              | 0                    | 37,690                       | 34,357   | 0                                |
| Customer Service Centre telephony system - Capital Receipts            | SBC                | 0                             | 40,000             | 25,000               | 65,000                       | 0  | 0                                |
| Thistle Hill Community Woodland - Trim Trail - S106                    | Р                  | 0                             | 35,000             | 0                    | 35,000                       | 0  | 0                                |
| New Play Area - Iwade Schemes - S106                                   | Р                  | 0                             | 92,200             | 0                    | 92,200                       | 0  | 0                                |
| Faversham Recreation Ground Improvements- S106                         | Р                  | 0                             | 2,610              | 0                    | 2,610                        | 0  | 0                                |
| Oare Village Hall - S106   | Р                  | 9,000                         | 0                  | 0                    | 9,000                        | 445  | 0                                |
| Oare Gunpowder Works - S106  | Р                  | 9,000                         | 0                  | 0                    | 9,000                        | 0  | 0                                |
| TOTAL COMMISSIONING & CUSTOMER CONTACT                                 |                    | 48,000                        | 204,730            | 36,000               | 288,730                      | 34,802   | 0                                |
| HOUSING - A. CHRISTOU  |                    |                               |                    |                      |                              |  |                                  |
| DFG Mandatory Grants (CLG)   | Р                  | 1,040,000                     | 92,060             | 0                    | 1,132,060                    | 546,184  | -100,000                         |
| DFG Mandatory Grants   | SBC                | 0                             | 0                  | 0                    | 0                            | 0  | 0                                |
| HRG - Housing Repair Grants Over 60                                    | SBC                | 0                             | 0                  | 0                    | 0                            | 8,480  | 0                                |
| HRG - DFG Remedial   | SBC                | 0                             | 0                  | 0                    | 0                            | 0  | 0                                |
| RHB2 - Decent Home Loans Owner Occupier                                | SBC                | 0                             | 0                  | 0                    | 0                            | 32,713   | 0                                |
| Temporary Accommodation - Reserves                                     |                    |                               |                    | 200,000              | 200,000                      | 0  | 0                                |
| TOTAL HOUSING  |                    | 1,040,000                     | 92,060             | 200,000              | 1,332,060                    | 587,377  | -100,000                         |